

**BOROUGH OF MANASQUAN SCHOOL DISTRICT**

**AUDITOR'S MANAGEMENT REPORT**

**COUNTY OF MONMOUTH**

**JUNE 30, 2015**

**ROBERT A. HULSART & COMPANY  
CERTIFIED PUBLIC ACCOUNTANTS  
2807 HURLEY POND ROAD, SUITE 100  
WALL, NEW JERSEY 07719**

# AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS

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# Robert A. Hulsart and Company

CERTIFIED PUBLIC ACCOUNTANTS

1.

ARMOUR S. HULSART, C.P.A., R.M.A., P.S.A. (1959-1992)

ROBERT A. HULSART, C.P.A., R.M.A., P.S.A.

ROBERT A. HULSART, JR., C.P.A., P.S.A.

RICHARD J. HELLENBRECHT, JR., C.P.A., P.S.A.

Telecopier:  
(732) 280-8888

e-mail:  
rah@monmouth.com

2807 Hurley Pond Road • Suite 100  
P.O. Box 1409  
Wall, New Jersey 07719-1409  
(732) 681-4990

## REPORT OF INDEPENDENT AUDITORS

Honorable President and Members  
of the Board of Education  
Manasquan School District  
County of Monmouth, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards, issued by the comptroller General of the United States, the general-purpose financial statements of the Board of Education of the Manasquan School District in the County of Monmouth, for the year ended June 30, 2015 and have issued our report thereon dated December 3, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Manasquan Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

\_\_\_\_\_  
Licensed Public School Accountant  
No. 322

**ROBERT A. HULSART AND COMPANY**

December 3, 2015

## **ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING**

### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20; Insurance Schedule contained in the district's CAFR.

#### **Officials Bond**

<b><u>Name</u></b>	<b><u>Position</u></b>	<b><u>Amount</u></b>
Lynn Coates	Business Administrator/Board Secretary	\$ 250,000
Joanne S. Madden	Treasurer	250,000

There is an Employee Dishonesty Bond with School Alliance Insurance Fund for \$500,000 each employee. There is theft, dishonesty and disappearance coverage of \$50,000.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment to the billings to sending districts for the difference in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

### **Financial Planning, Accounting and Reporting**

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### **Payroll Account**

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

### **Employee Position Control Roster**

An inquiry and subsequent review of the Position Control Roster found it to be current with the District records and no exceptions were noted.

### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C. 6A:23-2.2(g)* as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C. 6A:23A-2.4*. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary found everything in very good order and we have no exceptions to report.

### **Treasurer's Records**

The Treasurer's records were in agreement with the records of the Board Secretary and were independently done. All reconciliations were properly done.

### **Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001**

The E.S.E.A. N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and IIA of the Elementary and Secondary Education Act as amended.

The study of compliance for N.C.L.B. indicated no areas of noncompliance and/or questionable costs.

### **Other Special Federal and/or State Projects**

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects. The study of compliance for special projects indicated no areas of noncompliance.

### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

### School Purchasing Programs

#### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2010 N.J.S. 18A:18A-3 was amended to read as follows:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$36,000.00 the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971, c.198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. Effective July 1, 2010, the quotation threshold was increased to \$3,900 and \$5,400, respectively.

Lynn Coates has been designated Certified Purchasing Officer by the Board of Education with the bid threshold at \$36,000 and the quote threshold at \$5,400.

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. N.J.S. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

N.J.S. 18A:18A-4 is amended to read as follows:

- a. Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

Effective July 1, 2013 and thereafter the bid threshold in accordance with N.J.S.A. Transportation 18A:39-3 is currently \$18,300.00.

## **School Purchasing Programs (Continued)**

### **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

### **School Food Service Fund**

The food services for 2014-15 were awarded to Simplified Culinary Services on their proposal of a management fee of \$21,000 with a guaranteed minimum return of \$4,000 to the district.

The financial transactions and statistical records of the School Food Services Fund were maintained in satisfactory condition. The financial accounts, milk count records and eligibility applications were reviewed on a test-check basis.

The number of milks claimed for reimbursement was verified against sales and milk count records.

Applications for free and reduced price milk were reviewed for completeness and accuracy. The number of free and reduced price milks claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free milk policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education.

The cash disbursement records reflected expenditures for program related goods and services. Districts with food service management companies are depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

U.S.D.A. commodities were received and a separate inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

### **Student Body Activities and Athletic Fund**

The records of the student activities and athletic fund were found to be in good order, no reportable conditions existed.

### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

### **Follow-up on Prior Years' Findings**

There were no prior year audit findings.

### **Acknowledgment**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit staff.



**2% Calculation of Excess Surplus**

2014-15 Total General Fund Expenditures Per the CAFR	\$ 25,671,645
Decreased by:	
On-Behalf TPAF Pension & Social Security	<u>(2,340,068)</u>
Adjusted 2014-15 General Fund Expenditures	<u>\$ 23,331,577</u>
2% of Adjusted 2014-15 General Fund Expenditures	<u>\$ 466,632</u>
Enter Greater of Above or \$250,000	\$ 466,632
Increased by: Allowable Adjustment	<u>1,392</u>
Maximum Unassigned Fund Balance	<u>\$ 468,024</u>

**Section 2**

Total General Fund – Fund Balances @ 6-30-15	\$ 2,241,043
Decreased by:	
Reserve for Encumbrances	(15)
Designated for Subsequent Year’s Expenditures:	
Tuition Reserve Budgeted Withdrawal	(100,000)
Maintenance Reserve Withdrawal	(10,000)
Excess Surplus Designated for 2015-2016 Budget	(373,503)
Other Reserves	<u>(1,031,127)</u>
Total Unassigned Fund Balance	<u>\$ 726,398</u>
Reserve Fund Balance – Excess Surplus	<u>\$ 258,374</u>

**Section 3**

Reserved Fund Balance - Excess Surplus Designated for Subsequent Expenditures	\$ 373,503
Excess Surplus – Current Year	<u>258,374</u>
	<u>\$ 631,877</u>

**Detail of Allowable Adjustments**

Non-Public Transportation Aid	<u>\$ 1,392</u>
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**Detail of Other Restricted Fund Balance**

Tuition Reserve	\$ 200,000
Emergency Reserve	50,000
Capital Reserve	<u>781,127</u>
Total Other Reserved Fund Balance	<u>\$ 1,031,127</u>

MANASQUAN SCHOOL DISTRICT

Sheet 1 of 3

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid (10-15-14 Data)										Sample for Verification				Errors Per Registers on Roll				Private Schools for Disabled						
	Reported On		Reported on		Sample Selected		Verified Per		Registers on Roll		Full		Shared		Full		Shared		A.S.S.A. as		Sample		Sample		
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Private Schools	Verification	Verified	Errors	Private Schools	Errors	
Full Day Pre K - 3yr	1		1		1																				
Full Day Pre K - 4yr	1		1		1																				
Full Day Kindergarten	52		52		52																				
One	65		65		65																				
Two	54		54		54																				
Three	59		59		59																				
Four	56		56		56																				
Five	70		70		70																				
Six	65		65		65																				
Seven	59		59		59																				
Eight	56		56		56																				
Nine	208		208		208																				
Ten	225		225		225																				
Eleven	194	5	194	5	194	5		5	194	5		5	194	5		5	194								
Twelve	200	4	200	4	200	4		4	200	4		4	200	4		4	200								
Subtotal	1365	9	1365	9	1365	9	0	0	1365	9	0	0	1365	9	0	0	1365	0	0	0	0	0	0	0	
Special Ed. - Elementary	43		43		43				43				43				43	1	1	1	1				
Special Ed. - Middle School	38		38		38				38				38				38	2	2	2	2				
Special Ed. - High School	129	38	129	38	129	38		38	129	38		38	129	38		38	8.5	8.5	8.5	8.5					
Subtotal	210	38	210	38	210	38	0	0	210	38	0	0	210	38	0	0	210	11.5	11.5	11.5	11.5			0	
Co. Voc. - Regular																									
Co. Voc. - Ft. Post Sec.																									
Totals	1575	47	1575	47	1575	47	0	0	1575	47	0	0	1575	47	0	0	1575	11.5	11.5	11.5	11.5			0	
Percentage Error							0%	0%			0%	0%			0%	0%								0%	

MANASQUAN SCHOOL DISTRICT

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2014

	Low Income			Sample for Verification			Resident LEP Not Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on LEP Not Low Income	Reported on Workpapers as LEP Not Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Full Day Kindergarten	9	9		7	7							
One	15	15		8	8		2	2		2	2	
Two	11	11		8	8		2	2		2	2	
Three	9	9		6	6							
Four	13	13		7	7							
Five	7	7		3	3							
Six	11	11		5	5							
Seven	12	12		6	6							
Eight	6	6		2	2							
Nine	35	35		14	14		1	1		1	1	
Ten	31	31		10	10		1	1		1	1	
Eleven	27.5	27.5		13	13							
Twelve	21.5	21.5		12	12							
Subtotal	208.0	208.0	0	101	101	0	6	6	0	6	6	0
Special Ed. - Elementary	14	14		9	9							
Special Ed. - Middle School	13	13		11	11							
Special Ed. - High School	32.5	32.5		19	19							
Subtotal	59.5	59.5	0	39	39	0	0	0	0	0	0	0
Totals	267.5	267.5	0	140	140	0	6	6	0	6	6	0
Percentage Error			0%			0%			0%			0%
Transportation												
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Reg. - Public Schools, col. 1	-	-		-	-		Avg. Mileage - Regular Including Grade PK Students					
Reg. Special Education, col. 4	-	-		-	-		Avg. Mileage - Special Ed. With Special Needs					
Transported - Non-Public, col. 3	49	49		49	49		9.83	9.83		12.90	12.90	
Special Education Spec., col. 6	9	9		9	9							
Totals	58	58.0	0	58.0	58.0	0						
Percentage Error			0%			0%						0%

MANASQUAN SCHOOL DISTRICT

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2014

	Resident LEP - Low Income		Sample for Verification		Sample Errors
	Reported on ASFA as LEP Low Income	Reported on Workpapers as LEP Not Low Income	Sample Selected from Workpapers	Verified to Test Score and Register	
Full Day Kindergarten	5	5	5	5	
One	5	5	5	5	
Two	4	4	4	4	
Three					
Four					
Five					
Six					
Seven					
Eight					
Nine	2	2	2	2	
Ten	3	3	3	3	
Eleven	1	1	1	1	
Twelve					
Subtotal	20	20	20	20	0
Special Ed. - Elementary	3	3	3	3	
Special Ed. - Middle School	1	1	1	1	
Special Ed. - High School					
Subtotal	4	4	4	4	0
Totals	24	24	24	24	0
Percentage Error					0%

SCHEDULE OF MEAL COUNT ACTIVITY

MANASQUAN SCHOOL DISTRICT

FOOD SERVICE FUND

NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - FEDERAL

ENTERPRISE FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2015

<u>Program</u>	<u>Meal Category</u>	<u>Meals Claimed</u>	<u>Meals Tested</u>	<u>Meals Verified</u>	<u>Difference</u>	<u>Rate</u>	<u>(Over)/ Under Claim</u>
National School Lunch (Regular Rate)	Paid	41,730	41,730	41,730	-	\$ 0.320 *	-
	Reduced	4,806	4,806	4,806	-	2.635	-
	Free	30,324	30,324	30,324	-	3.035	-
		<u>76,860</u>	<u>76,860</u>	<u>76,860</u>	<u>-</u>		<u>-</u>

Total Net Overclaim

\* - \$.06 for Federal HHFKA Lunch - Healthy Hunger-Free Kids Act

**MANASQUAN SCHOOL DISTRICT****NET CASH RESOURCE SCHEDULE****NET CASH RESOURCES DID NOT EXCEED 3 MONTHS OF EXPENDITURES****PROPRIETARY FUNDS - FOOD SERVICE****FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

<b><u>Net Cash Resources:</u></b>		<b>Food Service G - 1/2</b>
<b>CAFR</b>	<b>Current Assets</b>	
G-1	Cash & Cash Equivalents	\$ 26,521
G-1	Accounts Receivables	25,912
	<b>Current Liabilities</b>	
G-1	Less Accounts Payable	<u>-</u>
	<b>Net Cash Resources</b>	<u><u>\$ 52,433 ( A )</u></u>
<b><u>Net Adjustment Total Operating Expense:</u></b>		
G-2	Total Operating Expenses	702,665
G-2	Less Depreciation	<u>(5,608)</u>
	Adjusted Total Operating Expenses	<u><u>697,057 ( B )</u></u>
<b><u>Average Monthly Operating Expense:</u></b>		
	B / 10	<u><u>\$ 69,706 ( C )</u></u>
<b><u>Three Times Monthly Average</u></b>		
	3 X C	<u><u>\$ 364,218</u></u>
	Total in ( A )	\$ 52,433
	Less Total in ( D )	<u>(364,218)</u>
	Net	<u><u>\$ (311,785)</u></u>